

Forde House
Newton Abbot
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Contact Officer Sharon Sissons
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27 April 2018

OVERVIEW & SCRUTINY COMMITTEE

Dear Councillor

You are invited to a meeting of the above Committee which will take place on **Tuesday, 8th May, 2018** in the Council Chamber - Forde House at **10.00 am**

Yours sincerely

NEIL AGGETT
Democratic Services Manager

Distribution:

The Members of the Overview & Scrutiny Committee as named below:
Councillors Haines (Chairman), Ford (Vice-Chairman), Clarence, Colclough, Connett, Cox, Dennis, Dewhirst, Eden, Golder, Gribble, Hayes, Hocking, G Hook, J Hook (was Brodie), Jeffery, Kerswell, Matthews, Mayne, Morgan, Nutley, Orme, Parker, Peart, Prowse, Smith, Thorne, Winsor and Evans

A link to the agenda on the Council's website is emailed FOR INFORMATION (less reports (if any) containing Exempt Information referred to in Part II of the agenda), to:

- (1) All other Members of the Council
- (2) Representatives of the Press
- (3) Requesting Town and Parish Councils

If Councillors have any questions relating to predetermination or interests in items on this Agenda, please contact the Monitoring Officer in advance of the meeting

Local Government Act 1972 (Section 100 and Schedule 12A) - Reports in Part II of this agenda which contain exempt information are confidential.

Public Access Statement

- There is an opportunity for members of the public to ask questions at this meeting. Please submit your questions by email before 12 Noon on the Thursday before the meeting.
- Agendas and reports are normally published on the Council's website 5 working days prior to the meeting. If you would like to receive an e-mail which contains a link to the website for all forthcoming meetings, please contact us.
- Reports in Part I of this agenda are for public information. Any reports in Part II are exempt from publication due to the information included, under the Local Government (Access to Information) Act 1985.

AGENDA

PART I

(Open to the Public)

Note:

Executive Members may observe proceedings

Executive Members may be invited to speak by the Chairman of the Committee

1. Apologies for absence
2. Public questions (if any)
3. Minutes of the South East Devon Habitat Regulations Committee
To sign the Minutes of the meeting of the South East Devon Habitat Regulations Committee held on 20 April 2018. (to follow)
4. Minutes (Pages 1 - 6)
Confirmation of the minutes of the previous meeting held on 9 April 2018, previously circulated.
5. Agreement of the agenda between Parts I and II
6. Declarations of interest
7. Matters of urgency or report especially brought forward with the permission of the Chairman
8. Call-in - to consider any call-ins

Overview

9. Presentation on Citizenship
Robert Hawken, Engagement Officer and Co-Chair of the Devon Learning Disability Partnership Board, and Sophie Holmes, the Senior Commissioning Officer and Co-

Chair of the Devon Learning Disability Partnership Board will attend to make a presentation on citizenship.

Future Programming

10. Executive Forward Plan (Pages 7 - 10)
11. Work Programme (Pages 11 - 14)
to identify any areas of work for future meetings of the Committee.

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OVERVIEW & SCRUTINY COMMITTEE

MONDAY, 9 APRIL 2018

Present:

Councillor Haines (Chairman)

Councillor Ford (Vice-Chairman)

Councillors Clarence, Colclough, Connett, Dewhirst, Evans, Golder, Gribble, Hocking, G Hook, J Hook (was Brodie), Jeffery, Morgan, Nutley, Peart, Prowse, Smith, Thorne, Winsor and Wrigley

Other Members in Attendance:

Councillors Christophers, Bullivant, Goodey, Keeling and Pilkington

Apologies:

Councillors Hayes and Matthews

Officers in Attendance:

Simon Thornley, Business Manager - Spatial Planning

Neil Blaney, Economy Manager

David Kiernan, Neighbourhood Planning Officer

Fergus Pate, Principal Delivery Officer

Sharon Sissons, Democratic Services Officer (Exeter City Council)

392. MINUTES

The minutes of the meeting held on 5 March 2018 were approved and signed by the Chairman.

393. DECLARATIONS OF INTEREST

No declarations of interest were made.

394. NATIONAL PLANNING POLICY FRAMEWORK

The Business Manager Strategic Place and Principal Delivery Officer presented a report which detailed proposed changes to the National Planning Policy Framework (NPPF) which were published on the 5 March. The Principal Delivery Officer invited Members to comment on a draft which would inform the Council's emerging response. There was only a limited timeframe to respond and it was likely that the Council's final response would be subject to significant change. A further draft would be presented to Executive on 1 May setting out the update and revised response to meet the consultation deadline of 10 May 2018.

The current framework was introduced in 2012, as part of a bid to reform the planning system. The Principal Delivery Officer outlined the main implications and stated that the proposed NPPF changes had a focus on boosting housing supply

and the main implication of the changes would be around the delivery of new homes.

The report outlined the key points which included:-

- Calculation of Housing Need
- Housing Delivery Test
- Five Year Housing Land Supply
- Explicit support for Joint Strategic Plans
- Introduction of more detailed Viability Guidance
- Development allocations of varying sizes and custom build implications
- Redefining Affordable Housing
- Providing high quality broadband

The Principal Delivery Officer responded to Members' enquiries and comments on the document: -

- Clarification was given over the impact of the housing delivery test. Initial indications were that this would not have a significant bearing in Teignbridge in the early years, but this could change depending on the ongoing pace of development.
- The proposed changes to the definition of deliverability would mean that evidence would be needed to include sites with outline planning permission as part of the Council's five year housing land supply. There should be a robust response to this.
- Guidance on assessing development viability would be published alongside the NPPF. It provided clearer guidance on land value expectations but it was commented that this could be strengthened and a more accurate approach to accounting for build cost should be firmly sought.
- Again on viability, review mechanisms that capture increases in the value of a large of multi phased development should be strengthened, especially in an appreciating market. It was recognised that this was a national issue rather than a Local Plan issue and one that presented challenges across the country.
- Question 10 – There was a request to strengthen the need for planning conditions associated with matters like early infrastructure delivery to be in place before development commences.
- Sustainable transport should be acknowledged amidst concern that some roads in the District were congested and no longer fit for purpose, but also the availability of other forms of transport including green modes of travel, with high quality cycling and local rail to be recognised.
- A minor rewording to the responses in Question 23 and Question 24 was suggested.
- Question 28 – Members discussed the adequacy and dominance of parking arrangements on residential developments. (size of garaging provided)
- Question 30/31 - Members confirmed that greenbelt policies were not relevant in Teignbridge because there is no greenbelt here.

- Question 32/33 – Members sought a strong comment on policy that provides a local veto against onshore wind development.

A Member welcomed the acknowledgement of the Housing White Paper ‘Fixing our Broken Housing Market’, but also referenced a lack of fibre optic broadband on development sites in Dawlish. Another Member considered that broadband should be considered as part of the basic service to be offered and of the planning process.

The Principal Delivery Officer confirmed that it was the intention to collate all comments and redraft a final draft response that would be presented to Executive on 1 May.

Resolved – Members noted the Government consultation on a revised draft National Planning Policy Framework and provided input into the Council’s emerging response, a final draft would be considered by Executive on 1 May 2018.

395. LOCAL PLAN REVIEW

The Business Manager Strategic Place and the Principal Policy Officer presented a report and sought the views of Members on the proposed consultation to review the Local Plan. The Teignbridge Local Plan was adopted on 6 May 2014 and the five years period was up in May 2019. The Local Plan Review Issues report and supporting documents included the Teignbridge Draft Settlement Boundary Review, draft Statement of Community Involvement and Settlement Hierarchy Review Paper) and established the first stage of the preparation for the Local Plan to address current and emerging legislation and policy changes including the requirement for an up to date Plan. The findings as a result of the consultation would inform the next stage of Local Plan preparations.

During discussion particular reference was made to :-

- the length of time to review the Plan, which included a number of stages and also required an alignment with the policies of the Greater Exeter Strategic Plan.
- data for mobile and broadband coverage reference in the Hierarchy Review Paper were obtained from Ofcom.
- no sites had been identified for any new settlement.
- the figure quoted in the numbers of people per household were from a national source.

A Member commented on the need to ensure that the Plan reflected the needs and desires of the community and he was concerned that members of the public might question why the Local Plan Review was taking place. It should be noted that this was a requirement by Government.

A Member made a plea to ensure that as many opportunities would be offered to Members to attend a consultation event. The Principal Policy Officer said that consultation would be undertaken with Council Members, Parish and Town

Councils, Neighbourhood Planning Groups, stakeholders and officers during the eight week consultation period. The consultation would be expanded to include evening and Saturday workshops. In addition, he made an offer of one to one meetings with individual Members as well as within their political groups. Members would have other opportunities to comment on the consultation which was scheduled for eight weeks between 21 May and 16 July 2018.

Resolved - Members considered the draft consultation documents circulated and the amendments made would be included, with a request for the document's approval for consultation by Executive Committee on 1 May.

396. TEIGNBRIDGE ECONOMIC DEVELOPMENT PLAN

The Economy Manager presented a draft of the Teignbridge Economic Development Plan 2018 – 2023. Following the introduction of the Council's ten year strategy it was necessary to develop a new Economic Development Plan which was aligned to the 'Going to Town' and 'Investing in Prosperity' projects in the Strategy. A copy of the updated Plan was circulated with the report and set out a vision for the local economy derived directly from the Council Strategy. It also included an Action Plan for the period with an approach of '5 years, 5 Ventures' which included the following topic areas:-

- Supporting and Networking
- Driving Productivity
- Building Partnerships
- Catalysing Growths
- Cooperative Services

An Engagement Strategy had been drawn up to establish which groups and individuals to target and seek feedback and this would include the Chamber of Commerce, business networking groups, Town and Parish Councils and neighbouring local authorities.

A Member thanked officers for the work, but wanted to ensure that schools and colleges were able to promote a more commercially strategic platform to create a skilled workforce with home grown skills. The Economy Manager thanked Members of the Economic Development Review Group and agreed it was important to identify and expand on the existing initiatives to make sure that the Council was able to influence and support business in the area. A Member referred to the planned work and asked if support for the Dawlish and Teignmouth town centre manager should be included in the Plan. The same Member also asked for all town centres to be included in the regeneration work as part of the catalysing growth work.

A further report would be made to the meeting of the Overview and Scrutiny Committee in September and would continue to be developed with the Economic Development Review Group.

Resolved - Members reviewed the draft Economic Development Plan 2018 – 2023 and recommended that it be presented to the Executive Committee and taken forward for public consultation.

397. PROGRESS REPORT OF THE CAR PARK REVIEW GROUP

The Chairman introduced the report which provided a progress report of the work of the cross party Car Park Review Group, which included an update of the work plan and a revision of its Terms of Reference. The Car Park Review Group was formed to undertake a strategic review of the Council's off-street parking policies to ensure that Teignbridge District Council's parking policy and operations remained current and reflected the local need. The opportunity for a more transparent approach and greater scrutiny was welcomed but a number of Members appreciated that whilst the working group was very valuable, they requested that the Portfolio Holder for Car Parking should not be the Chair of this topic group, as there might be a conflict of interest. The Chair thanked Members, but stated that there had been nothing in the constitution to preclude the Portfolio Holder's involvement. The Portfolio Holder for Car Parking thanked his colleagues for the efforts made by the Working Group and he hoped that it would continue to adopt a non-partisan approach. He also wished to place on record his thanks to Council staff who had recently dealt with a degree of damage and cleared a vast amount of rubbish from one of the District's car parks following an illegal traveller encampment on the site.

The Chair called for Members to vote on the inclusion of the Portfolio Car Parking remaining as Chair of the Car Park Review Group. Members voted and the motion was carried for the Chair to be elected from amongst the existing political makeup of the Review Group. Members of the Group included Councillors Jones, Nutley, Gribble, Jeffrey, Maye and Haines.

Resolved - The Committee noted the report and it was agreed that the Chairman of the Car Parking Review Group would be identified from within the membership of that Group.

398. EXECUTIVE FORWARD PLAN

Resolved - The Committee noted the Executive Forward Plan.

399. WORK PROGRAMME

The Chairman advised that he would liaise with officers to ensure there were items for future meetings, the work programme for the remainder of the year was noted.

Cllr Mike Haines
Chairman



Public Notice and Annual Forward Plan – April 2018

- 1 This is an Annual Forward Plan (April - Version 1) of the key decisions and other decisions the Leader of Teignbridge anticipates the Executive taking during the next 12 months. Key decisions are decisions which the Council consider significant having had regard to Government guidance. This Plan may include other decisions which are not key decisions to be taken by the Executive, including for example, where the Executive is to make a recommendation to the Council.
- 2 Details of the proposed decisions are attached.
3. The decisions which the Executive propose to take in private and the reasons why are detailed in the list together with a brief description of the matter to be decided. If you do not think the decisions should be taken in private please advise the Democratic Services Manager, with your reasons, at the address below or email comsec@teignbridge.gov.uk
- 4 The documents which will be taken into account when making key decisions in the part of the meeting open to the public are available for inspection. Details are listed. Other documents may become available nearer the meeting. If you would like copies please contact the author of the report. Author's names and contact details are shown in the attached list. If you would like additional documents relating to a decision as they become available please contact the author and make this request.
5. Where possible, the District Council will attempt to keep to the dates shown in the Plan. It is quite likely, however, that some items will need to be rescheduled and new items added as new circumstances come to light.
6. This Plan will be updated on a monthly basis.
7. You are welcome to attend the meetings. They will take place in the Council Chamber at the address below. Agendas for Executive and other Council meetings are available on the Council's website.
- 8 You can ask questions regarding any item either in person or in writing. The deadline for the submission of questions is 12 Noon two working days prior to the meeting. You are advised to contact the Committee and Members' Services Section at the address below in advance of this time where assistance is available if required.
- 9 Should you wish to make the Councillors aware of any information in advance of a meeting you can make representations in writing. These can be made up

until the commencement of the meeting. You can also lobby Members of the Executive in advance of the meeting and for information on this or if you have any further queries, please contact the Committee Section. Telephone Neil Aggett on 01626 215113 or email Neil.Aggett@teignbridge.gov.uk

- 10 The agendas for the meetings can be made available before the meetings. The documents listed in the right hand column of the attached plan are available for public inspection at the Council Offices between the hours of 9.00 am to 4.00 pm on Monday to Friday. The estimated dates of availability are indicated and are also available on the Council's website www.teignbridge.gov.uk

Cllr JEREMY CHRISTOPHERS
Leader of the Council

Council Offices, Forde House, Newton Abbot TQ12 4XX

TEIGNBRIDGE DISTRICT COUNCIL – EXECUTIVE FORWARD PLAN

Forward Plan of anticipated key decisions by the Executive for the next 12 months commencing 1 April 2018

(K) Indicates a key decision to be made by the Executive

(R) Is a recommendation to Council.

Matter for Consideration	Date of Decision	Private Decision	Documents to be considered in preparing report	Report Author(s) & Contact Name & Number	Agenda inc. Report Published
National Planning Policy Framework	1/5/2018	No		Report of Simon Thornley – Business Manager, Spatial Planning Contact: 01626 215706	23/04/2018
Dawlish Warren Car Park Improvements	1/5/2018	Part		Report of Tony Watson – Business Manager, Economy & Assets Contact: 01626 215828	23/04/2018
Local Development Scheme Review	1/5/2018	No		Report of Simon Thornley – Business Manager, Spatial Planning Contact: 01626 215706	23/04/2018
Teignbridge Urban Design Guide – Supplementary Planning Document	19/6/2018	No		Report of Nick Davies – Business Manager, Planning Contact: 01626 215745	11/06/2018
Restructure Proposals	TBC	No		Report of Phil Shears – Managing Director Contact: 01626 215	TBC
Newton Abbot Regeneration	TBC	No		Report of Tony Watson – Business Manager, Economy & Assets Contact: 01626 215828	TBC
Affordable Housing Supplementary Planning Document and Starter Homes	TBC	No		Report of Simon Thornley – Business Manager, Spatial Planning Contact: 01626 215706	TBC
Supplementary Planning Document NA3 – Wolborough	TBC	No		Report of Simon Thornley – Business Manager, Spatial Planning Contact: 01626 215706	Q2 2018
Habitat Regulations Mitigation – Revised Strategy Charges	TBC	No		Report of Nick Davies – Business Manager, Planning Contact: 01626 215745	TBC

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**PROPOSAL FORM
FOR ITEMS FOR CONSIDERATION BY
OVERVIEW & SCRUTINY**

Submitted by:

Item for Consideration:

Expected outcome ie. new policy, new action, new partnership, review and/or scrutinise the performance of other public bodies or of the Council in relation to its policy objectives, performance targets and/or particular service areas:

Priority for matter to be considered:

High (up to 3 months)

Medium (3-9 months)

Low (over 9 months)

Basis on which priority has been set

The suggested item should be included in future programme(s) because: (please tick as appropriate)

- (a) It is a district level function over which the district has some control
- (b) It is a recently introduced policy, service area of activity which would be timely to review
- (c) It is a policy which has been running for sometime and is due for review
- (d) It is a major proposal for change
- (e) It is an issue raised via complaints received
- (f) It is an area of public concern
- (g) It is an area of poor performance
- (h) It would be of benefit to residents of the district
- (i) Which of the Council's objectives does the issue address:
.....

(j) Is there a deadline for the Council to make a decision? (If so, when and why?)

Members are requested to provide information on the following:-

(k) What do you wish to achieve from the review?
.....

(l) Are the desired outcomes likely to be achievable?
.....

(m) Will it change/increase efficiency and cost effectiveness?

Additional information – an explanatory sentence or paragraph to be provided below to support each box which has been ticked.

OVERVIEW & SCRUTINY COMMITTEE WORK PROGRAMME 2018 – 2019

Standing Items Strata Joint Executive Minutes South East Devon Habitat Regulations Minutes

4 June 2018	Report	Lead Officer / Next Steps
2 July 2018	Report	Lead Officer / Next Steps
T10 – Out and about and active. Health at the heart. Strong communities.	PH's in attendance: Cllrs Bullivant, Goodey and Russell	Lorraine Montgomery / Paul Nicholls / Neil Aggett
Update on Universal Credit	of the DWP Partnership Manager, Lee Tozer	Tracey Hooper
Performance Monitoring – Year End 2017-18		Liz Gingell
10 September 2018	Report	Lead Officer / Next Steps
Performance Monitoring – Q1 data		Liz Gingell
15 October 2018	Report	Lead Officer / Next Steps
19 November 2018	Report	Lead Officer / Next Steps
Performance Monitoring – Q2 data		Liz Gingell
14 January 2019	Report	Lead Officer / Next Steps
Budget consultation		Martin Flitcroft
4 February 2019	Report	Lead Officer / Next Steps
	BUDGET	Martin Flitcroft
4 March 2019	Report	Lead Officer / Next Steps
Council Strategy Performance Reports Q3		Liz Gingell
8 April 2019	Report	Lead Officer / Next Steps

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